

ШШ

PARENTAL SUBSTANCE ABUSE & CHILD WELFARE

MATIONAL CONFERENCE of STATE LEGISLATURES

Meghan McCann, J.D.

Senior Policy Specialist

National Conference of State Legislatures



About NCSL

- Bipartisan organization serving legislators and staff in all 50 states and territories
 - Improve the quality and effectiveness of state legislatures
 - Promote policy innovation and communication among state legislatures
 - Provide state legislatures a strong, cohesive voice at the federal level



Broad Impact

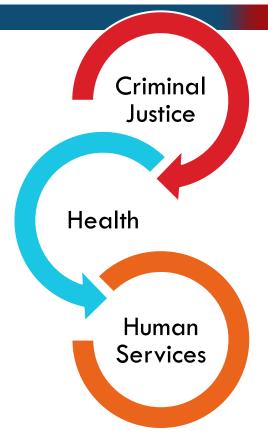
- These families cross many different jurisdictions and issue areas
- Communication and collaboration is critical





What Are States Doing About It?

• Process so far has been to hop from one to the other





Criminal Justice

- □ A.K.A. the original drug treatment program
- Naloxone
 - Access and education
- Good Samaritan Laws
 - Providing immunity to those who call for help
- Diversion
 - Treatment access through "the system;" a non-traditional criminal justice path to address substance abuse needs
- Deflection
 - No entry into the criminal justice system at all. E.g., pre-arrest programs or law enforcement assisted diversion



Health

- Medication Assisted Treatment (MAT)
 - Methadone, Suboxone
- Prescription Drug Monitoring Programs (PDMPs)
 - Linking prescription data to patients
 - Potential to be used to link data with other agencies (e.g., child welfare)
- Prenatal Substance Exposure and Neonatal Abstinence Syndrome
 - Ensuring healthcare professionals know the signs
 - Education to health professionals and patients on safe sleep and drug treatment programs
 - Can trigger a child abuse and neglect report to child protective services
- Treatment Access
 - All these systems are feeding the treatment programs and there is a treatment shortage

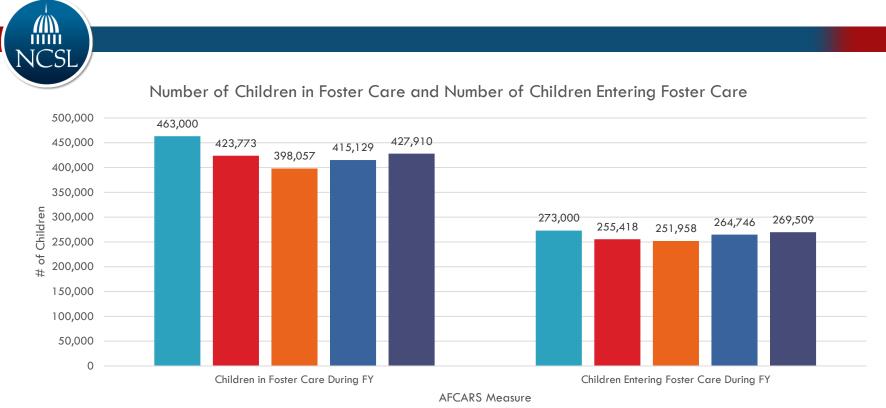


Human Services Response

- Now seeing the move to how all of this is impacting families and what to do about it
- Highest foster care caseloads in almost a decade
- Higher prevalence of children under age 1 in foster care
- Higher incidence of neonatal abstinence syndrome
- Federal Legislation
- State Legislation
- State and Local Programs

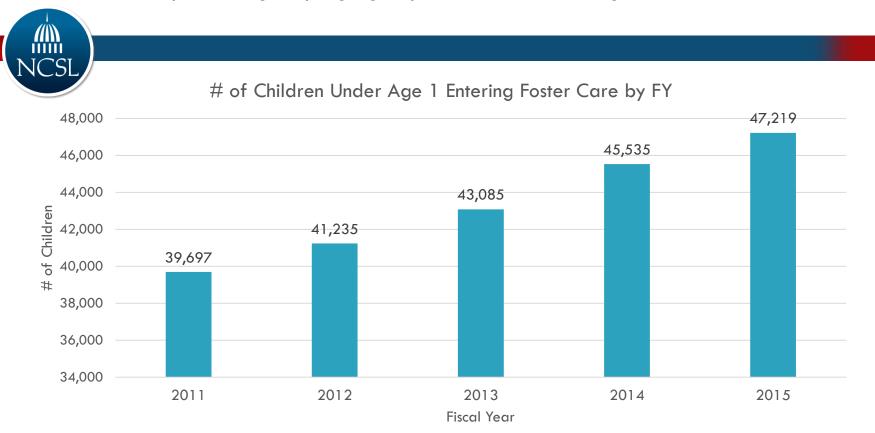


In FY2015, there were approximately 428,000 children in foster care in the U.S., the highest caseload since 2008. In the same year, nearly 270,000 children entered care, the highest number since 2008

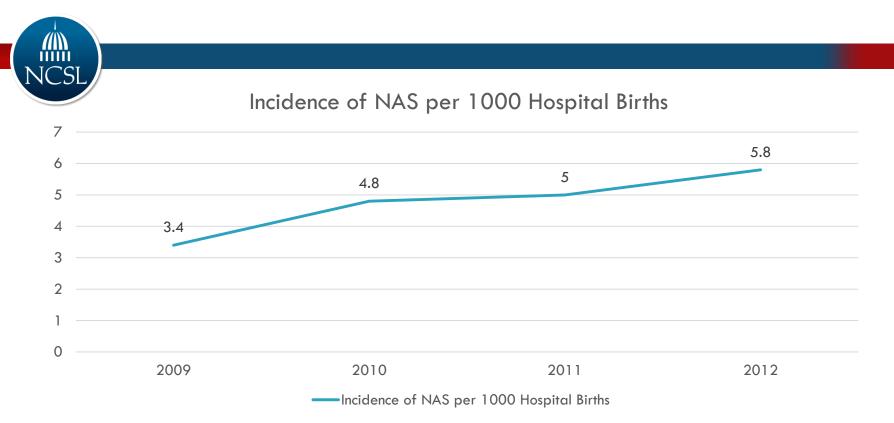


■2008 ■2009 ■2011 ■2014 ■2015

The number of children under the age of 1 entering foster care is increasing, the highest percentage, by age group, of children entering foster care



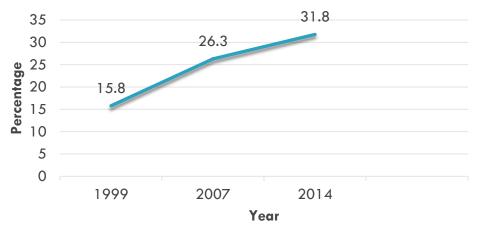
The number of children experiencing neonatal abstinence syndrome (NAS) is on the rise



Source: Patrick, S.W., Davis, M.M., Lehman, C.U., & Cooper, W.O., (2015), Increasing incidence and geographic distribution of neonatal abstinence syndrome: United States 2009-2012, Journal of Pathology, 35(8):650-5

From 1999-2014, the incidence of parental alcohol or other drug use as a reason for removal more than doubled

Percentage of all Children in Out-of-Home Care During Fiscal Year Where Parental Alcohol or Other Drug Use was a Reason for Removal



Massachusetts: 28% jump in the number of children removed from their homes in the last three years

Indiana: 40% jump in "children in need of services" from 2013-2015, while half of new cases cited substance abuse as a factor for removal

> Source: AFCARS

For the first time AFCARS provides specific data showing removals due to parental drug and other co-occurring reasons for removal such as neglect, caretaker inability to cope, alcohol abuse of a parent and parent death 111111 Reason for Removal Related to Parental Substance Use in FY 2015 180,000 161,791 160,000 140,000 20,000 of Children 00,000 85,937 80,000 # 60,000 37,243 40,000 14,978 20,000 2,019 0 Drug Abuse Parent Caretaker Inability to Alcohol Abuse Parent Neglect Parent Death Cope

Reason for Removal



Federal Legislation

- The Child Abuse Prevention and Treatment Act (CAPTA), amended by the Comprehensive Addiction and Recovery Act in 2016 (CARA)
- CAPTA:
 - Requires states to have policies and procedures for hospitals to notify CPS of all children born who are affected by illegal substance use or withdrawal symptoms resulting from prenatal drug exposure or indications of FASD
 - Requires CPS agencies to develop a plan of safe care for every such infant referred to their agency and address the health and substance use disorder treatment needs of the infant
- CARA:
 - Removed the word illegal so CAPTA applies to all substance abuse
 - Requires the plan of safe care to also address the treatment needs of affected family or caregivers
 - Requires states to report in the National Child Abuse and Neglect Data System (NCANDS)
 - Requires states to develop a monitoring system to determine whether and how the local entities are providing referrals to and delivery of appropriate services for the infant and affected family or caregiver
 - Requires all children who are younger than three years who are substantiated victims of child maltreatment are referred to early intervention agencies that provide developmental disabilities services



State Legislation

- 47 states and territories address parental substance abuse in child protection statutes
- 14 states and D.C. include pre-natal drug exposure in the definition of child abuse and neglect
- 19 States and D.C. have assessment or reporting procedures for infants who show evidence of prenatal alcohol or drug exposure
- During 2017 session, approx. 21 states introduced 48 bills addressing parental substance use and child welfare/well-being

Source: Child Welfare Information Gateway, Parental Drug Use as Child Abuse, 50-state Statutory Survey (2015); found at: https://www.childwelfare.gov/pubPDFs/drugexposed.pdf; NCSL Research using StateNet, a services of Lexis Nexis

State and Local Programs

Strong States, Strong Nation

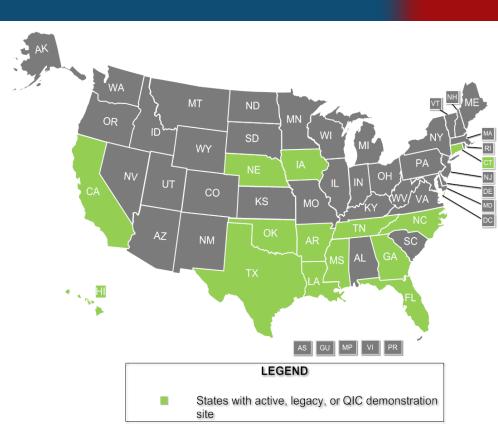
- Court-Based Programs
 - Family Drug Treatment Courts
 - Zero to Three Safe Baby Court Teams
- Treatment Programs for Mothers and Babies
 - Child and Recovering Mothers (CHARM) Collaborative
 - Lily's Place, West Virginia
- Family Based Approaches
 - Connecticut Family Stability Pay for Success Project
 - Ohio Sobriety, Treatment and Reducing Trauma (START)

- Regional Partnership Grants
 - One of the Regional Partnership Grant Recipients
 - Cross-system Collaboration
- Handle with Care
- State legislatures have created special committees or task forces
- Lots of local programs, few, if any, statewide/to scale programs

Safe Baby Court Teams

Strong States, Strong Nation

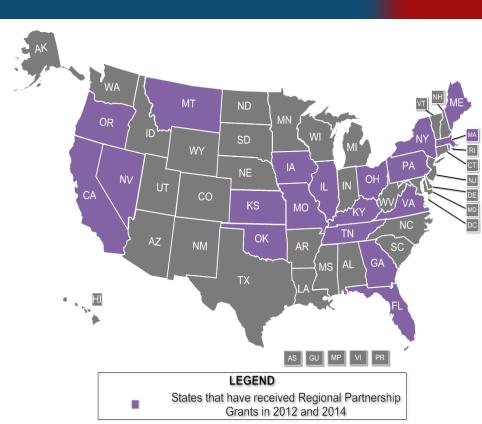
- Bring stakeholders (e.g., child welfare agencies, substance abuse treatment providers, mental health treatment providers, other community supports) together with child, birth parents, foster parents etc. to help move towards reunification.
- Viewed with a traumainformed/ACEs lens
- Sometimes called early childhood courts because of focus on child development.



Regional Partnership Grants

Strong States, Strong Nation

- 11 substance abuse or service providers
- 6 state child welfare and/or substance abuse agencies
- 1 county child welfare agency
- □ 2 universities





Questions?

Meghan McCann National Conference of State Legislatures 303-856-1404 Meghan.McCann@ncsl.org